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Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 ACDA-07 CIAE-00 INR-07 L-03
NSAE-00 NSC-05 EB-07 NRC-05 OES-07 DODE-00 SS-15
SP-02 FEA-01 OIC-02 AF-10 ARA-10 EA-07 NEA-10
ABF-01 AID-05 OMB-01 TRSE-00 /132 W
----------077670 242101Z /70
R 241503Z JUN 77
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 2276
INFO USERDA HQ WASHDC
USERDA HQ GERMANTOWN
USMISSION USUN

C O N F I D E N T I A L VIENNA 6010

USIAEA

DEPARTMENT PASS IO/SCT

E.O. 11652: GDS
TAGS: AORG, OCON, IAEA
SUBJECTAC JUNE BOARD OF GOVERNORS MEETING: ASSESSMENT

REF: A) VIENNA 4867 (NOTAL), B) VIENNA 4911

1. AT CONCLUSION OF JUNE MEETING OF THE BOARD, MOST WESTERN REPS AGREED THAT WHATEVER ELSE MIGHT BE SAID OF THE MEETING, BOARD DISCUSSIONS HAVE UNDERGONE A SEA-CHANGE. IN CONTRAST TO THE RELATIVELY SHORT AND BUSINESS-LIKE CONDUCT OF AFFAIRS WHICH IN THE PAST SET THE AGENCY' S GOVERNING COUNCIL APART FROM THOSES OF OTHER AGENCIES IN THE UN SYSTEM, THE MEETING WAS THE LONGEST IN MANY YEARS. PROCEDURALLY, TOO, THE MEETINGREPRESENTED A BREAK WITH THE PAST, WITH FREQUENT CALLS FOR POINTS OF ORDER AND LEGALISTIC POINT-MAKING.
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MOST SIGNIFICANT DEPARTURE FORM NORM WAS IN BREAKDOWN OF CONSENSUS PROCEDURE WHICH NOT ONLY RESULTED IN THE FIRST RECOURSE TO ROLL-CALL VOTING (SOUTH AFRICAN ISSUE) SINCE THE ROC WAS DEPRIVED OF ITS MEMBERSHIP IN 1972 BUT ALSO LED TO DEFERMENT OF BOARD ACTIONS ON TWO OTHER AGENDA ITEMS-ARTICLE VI REVISION AND THE QUESTIONS OF SAFEGUARDS RELATED TO TECHNICAL ASSISTANCE.

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2. EXCLUSION OF SOUTH AFRICA FROM 1977-78 BOARD BY BOARD
QVOTE, CONSTITUTING FLAGRANT BRACH OF BOARD'S OBLIGATIONS
PURSUANT TO THE STATUTE, WHICH, WHILE NOT RPT NOT UNEXPECTED,
WAS NOT OMINOUS OUTCOME OF THE MEETING. MISSION HAS REPORTED
IN EXTENSO ON POSSIBLE CONSEQUENCES OF THIS ACTION; WE WOULD
ONLY ADD THAT ARGUMENTS PRESENTED BY THOSE SEEKING SOUTH AFRICA'S
REMOVAL FROM BOARD SUGGEST POSSIBILITY THAT ATTEMPT WILL BE
MADE AT NEXT BOARD AND GEN. CONF. TO EXPEL OR SUSPEND
SOUTH AFRICA FROM AGENCY MEMBERSHIP.

3. ONE CLEAR SIGN OF CHANGING TIMES WAS ABILITY OF
GROUP OF 77 TO DOMINATE BOARD DISCUSSION AND, WHEN SOVIETS
ANT THEIR COLLEAGUES LEND IT THEIR SUPPORT, BOARD
DECISOIONS AS WELL. LEADERSHIP OF THIS GROUP HAS ALTERED
SO THAT FORMER LEADERSHIP IN PERSONS OF SIAZON (PHILIPPINES) AND
MEHTA (INDIA) NOW APPEAR AS RELATIVE MODERATES WITHIN
GROUP COMPARED TO OTHER LEADERS WHO HAVE EMERGED, E.G.
SATTAR (PAKISTAN) AND ADENIJI
(NIGERIA). RESULT HAS BEEN INCREASED MILITANCY ON
ISSURES IMPORTANT TO THIRD WORLD.

4. AGENCY DISCUSSIONS HAVE NEVER BEEN ENTIRELY FREE
FROM INFLUENCE OF BLOC POLITICS. IT IS APPARENT
NOW, HOWEVER, THAT BLOC POLITICS HAVE BECOME A REALITY
SERIOUSLY TO BE RECKONED WITH IN THE AGENCY. LDCS CAUCUS REGULARLY,
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BOTH IN REGIONAL GROUPINGS AND IN MEETINGS OF THE GROUP
OF 77. THE E.C. MEMBER STATES ALSO CONSULT REGULARLY.
THE TIME HAS COME, WE BELIEVEAN TO PROTECT OUR INTERESTS
IN THE AGENCY BY ENGAGING MORE ACTIVELY IN CONSULTATIONS
WITH LIKE-MINDED MEMBER STTES, PRESUMABLY UTILIZING
THE WEO GROUPING AS IN NEW YORK.

5. FINALLY, IT SHOULD BE NOTED THAT ATMOSPHERE OF
NORTH/SOUTH CONFRONTATION WAS NOT LIMITED TO THE
EXTRANEOUS ISSUE OF SOUTH AFRICA'S STATUS. REMARKS
(REF A) OF THE REPS OF PAKISTAN, SOUTH AFRICA, PHILIPPINES
AND YUGOSLAVIA (LAST TWO OF WHICH ARE NPT PARTIES)
INDICATE THAT THE BASIC PROBLEMS BEING POSED BY OUR NON-
PROLIFERATION EFFORT WHICH WERE IDENTIFIED BY THE MISSION
FOLLOWING THE FEBRUARY BOARD MEETING, ARE STILL WITH US. WE
FORESEE CONTINUED EXPRESSIONS OF DISENCHANTMENT WITH THE
NPT AND OUTSPOKEN CRITICISM OF QUOTE CONSPIRATORIAL UNQUOTE
ACTIONS BY SUPPLIERS UNLESS RECIPIENT STATE ARE ENGAGED IN
DIALOG ON MATTERS AFFECTING THEIR NUCLEAR PROGRAMS.
STONE

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